but refused to believe that he couldn't continue to serve the public by turning his attention and expertise as an economist to

other public policy issues.

Tom brought a passion to public service. As Chief-of-Staff under Secretary Otis Bowen, he was fiercely loyal to the programs of the Department of Health and Human Services. Tom devoted each day to finding ways to improve upon the services provided to millions of Americans. He was especially concerned with the Medicaid program, and believed that the application of managed care principles could help the poorest of our society. His style was often gruff and "take no prisoners," but his heart was always focused on the right place. His need to be popular fell second to his belief that through hard work he could make a difference to the people served by government.

Seeing the need to get more value from

Seeing the need to get more value from America's escalating health care expenditures, Tom firmly believed in the need for more and better information about what treatments and therapies work. He concurred with visionaries on the need for a significant investment in health services research to bring about more rationale and science-based medical care. He strongly supported my legislation on outcomes research and was a major force to help establish "effectiveness research" as a bona fide organizational responsibility of the Department.

I am sorry that we have lost such an unusually dedicated and forward thinking public servant. He put politics aside in order to accomplish goals he thought were in the best interest of the public. he was a man of great ideas, the will to make them reality, and a sense of humor that encased a heart dedicated to the American people.

Mr. HATCH. Mr. President, one of the things I remember fondly about Tom is that his measure of a man's judgment was often to look up and question, Is he a long-ball hitter? Judging Tom by his own measure, we all must conclude he could hit the home run ball.

More important than his many professional achievements, Tom Burke was a good family man. I want to take this opportunity to offer my condolences to his wife, Sharon; daughters, Rosemary, Heather, and Kerry; and, son, Brendan. Although the love of a husband and father can never be replaced, with God's help and strength, his family will make it through this trying time.

It seems to me that far too often in this institution we get so engrossed in partisan and policy battles that we forget that ultimately it is people that matter. In losing Tom Burke we have lost a good public servant and a good

man. We will all miss him.

TRIBUTE TO THE REVEREND DR. OTIS A. HERRING

Mr. BIDEN. Mr. President, with the death of the Reverend Dr. Otis A. Herring on Friday, July 12, the Wilmington, DE, community—and indeed a much larger community of family, friends and faith—suffered a loss we can not help mourn.

It is the loss of a husband and father, a son and brother, a grandfather and uncle, a nephew and cousin—a man who deeply loved and was deeply loved by his family

It is the loss of a inspiring preacher and inspired pastor who devoted 35 years of spiritual leadership of Wilmington's Union Baptist Church and the surrounding community.

It is the loss a morally engaged citizen who spoke fearlessly and worked tirelessly for the less fortunate among us; the loss of a man who created out of his own determined faith and the conscience of the community resources to serve the poor and the disadvantaged.

It is the loss of a friend and mentor, whose example made better people and a better community out of all of us.

But despite that catalog of loss we feel so keenly, Reverend Herring's death is not, in fact, an occasion fit only for grieving.

In the first place, if we can ever be sure that any man has attained the spiritual goal that is the promise of the faith many of us share, Otis Herring was beyond a doubt just such a man.

His memorial service was rightly called a "Homegoing Celebration," for the most important thing about reverend Herring was that he believed. His whole life was an expression of that belief, and even as we sorrow for our loss, we must celebrate the final victory that he never for one moment doubted.

And we celebrate, too, with lasting gratitude, the living legacy of Otis Herring, a legacy that endures because he lived his faith with a steadfastness and a power that literally reshaped the community to which he was so devoted.

It is a legacy that lives in Union Baptist Community Services, a nonprofit organization that Reverend Herring founded and served for 22 years as executive director, and that counts among its neighborhood-designed programs a day-care center, anti-drug outreach, crisis assistance, mentoring and counseling for at-risk youth and families, housing for the disabled, tutoring and job training, a housing corporation, a neighborhood-improvement program, and a food closet.

It is a legacy that lives because Reverend Herring was a leader who called on us to come together as members of one community, a leader who made us not only see but feel our common bond and common obligation to one another as citizens and as children of God.

Reverend Herring's own exceptional citizenship earned wideranging respect and recognition. In addition to high honors from the State of Delaware and the city of Wilmington, he received tributes from numerous organizations and institutions, including the University of Delaware and Delaware State University, the Delaware Businessmen's Association and the Brandywine Professional Association, the News Journal newspaper and the Jefferson Awards, the National Conference of Christians and Jews, the Mental Health Association, the National Urban Coalition, and many fraternal and civic organizations.

The record of Otis Herring's achievements and contributions, and the list

of awards and tributes recognizing them, is all the more extraordinary when we recall that he began to lose his eyesight when he was just a senior in high school, and that he was blind throughout his adult life.

Otis Herring was, in fact, a magnifi-

cent irony among us.

He lived in darkness, yet he illuminated the world around him; he was blind, yet he saw his way through life with a clarity both humbling and inspiring to the rest of us; he lost his sight, but he never lost his way, and he never failed to lead us to a higher ground.

As an editorial in Delaware's News Journal paper said, accurately and eloquently, of Reverend Herring, "His vision of his role in the world was unimpaired." And to that I would add only that our vision of our role in the world is brighter, more challenging and more rewarding because of the way he lived his life among us.

In extending our sympathies to Reverend Herring's wife, Carol, to his son, Steven, to his mother, brother, sister, grandson, and loving extended family, we do indeed share their deep sadness and sense of loss.

But we also share their sure and certain faith that, long after the sadness of his death has passed, Otis Herring's life will stand as a triumph and as a neverending cause for celebration.

THE REALITY BEHIND CANDIDATE BOB DOLE'S VOUCHER PROPOSAL

Mr. KENNEDY. Mr. President, Yesterday Candidate Bob Dole claimed to offer Americans an "Education Consumer's Warranty." Today, we saw the reality behind the claim—a recycled plan called Opportunity Scholarships that gives opportunity to the few at the expense of the many.

Candidate Dole's \$2.5 billion plan would pay \$500 toward \$1,000 vouchers for elementary school students and \$750 toward \$1,500 vouchers for high school students. States would have to match the Federal voucher.

Candidate Dole's new-found appreciation of the importance of education comes on the heels of a long and distressing anti-education record, including opposition to public school choice and grants for higher education.

Last year, as majority leader, Senator Dole voted to cut \$25 billion from education programs that help 52 million students learn reading and math skills, that help teachers to teach, and that prevent violence and drug abuse in school. With strong leadership from President Clinton, Congress rejected those devastating Republican cuts.

Candidate Dole claims that his voucher plan is modeled after the G.I. Bill of Rights and other Federal programs that help students afford college. But in Congress, Bob Dole has a 3-decade-long record of opposition to Federal college aid. In 1965, as a member of the House of Representatives, he voted against the creation of the first